



# California Medical Association

## NOTICES AND REPORTS

### Council Meeting Minutes

*Tentative Draft: Minutes of the 507th Meeting of the Council, Los Angeles, Statler Hilton Hotel, January 17, 1965.*

The meeting was called to order by Chairman Anderson in the Sierra Room, Statler Hilton Hotel, Los Angeles, on Sunday, January 17, 1965, at 9:00 a.m.

#### Roll Call

Present were President Doyle, President-Elect Teall, Speaker Quinn, Vice-Speaker Telford, Editor Wilbur and Councilors MacLaggan, Wilson, Todd, Gooel, Taw, Bullock, O'Connor, Ham, Rogers, Murray, Richard S. Wilbur, Miller, Watts, Fenlon, Kay, Kaiser, Anderson, Dozier, Grunigen, Cosentino and, ex-officio, Sherman.

Absent for cause, Secretary Hosmer and Councilors Shaw and Maguire.

A quorum present and acting.

Present by invitation were Messrs. Hunton, Thomas, Clancy, Collins, Klutch, Clark, Goldman, Jones, Moreillon and Bowman, Doctor Miller and Mmes. Griffith and Redfern of CMA staff; Messrs. Hassard and Huber, legal counsel; Messrs. Read, Salisbury, Putnam and Brown of the Public Health League, county executives Baker of Los Angeles, Blankfort of Marin, Colvin of Monterey, Bannister of Orange, Rideout of Butte-Glenn, Marvin of Santa Barbara, Wood of San Mateo, Donovan and Pearce of Santa Clara, Donmyer of San Bernardino, Nute of San Diego, Brown and York of Sonoma; Doctor Malcolm E. Merrill, state director of public health; Mr. J. E. Wedemeyer, director, and Doctor Lester McDonald, medical director, of the state department of social welfare; Doctor Richard Young of

the state department of rehabilitation; Doctor Edward Langdon, associate dean of medicine, University of California at Los Angeles, Doctor Warren L. Bostick, dean of California College of Medicine, Mr. John Pompelli of the American Medical Association, Mr. Robert Garrick, consultant; Doctors T. Eric Reynolds and Paul Hoagland and Messrs. Paolini, Bentley, Heller, Nyron, O'Dea and Wahlberg of California Physicians' Service; Doctor Donald D. Lum and Messrs. Hamman and Oakley of Audio-Digest Foundation; Doctors Robert Klinefelter, Paul Golden and Osman Hull of Monterey County, Arthur Howard of Fresno, Robert Schell of Marin, W. R. Johnston of Santa Barbara, John Knox and Henry Bottzbach of Los Angeles; Doctors Richard O. Myers and H. Russell Fisher of the California Society of Pathologists; Doctors Edgar Wayburn, Dan O. Kilroy, Frank Melone and others.

#### 1. Minutes for Approval

On motion duly made and seconded, minutes of the 506th Council meeting, held December 12, 1964, were approved, with the third paragraph of item No. 13, relating to a Blue Shield test of performance survey, deleted.

#### 2. Membership

(a) A report of membership as of January 13, 1965, was received and ordered filed.

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JAMES C. DOYLE, M.D. . . . .	President
RALPH C. TEALL, M.D. . . . .	President-Elect
WILLIAM F. QUINN, M.D. . . . .	Speaker
JOSEPH W. TELFORD, M.D. . . . .	Vice-Speaker
CARL E. ANDERSON, M.D. . . . .	Chairman of the Council
ALBERT G. MILLER, M.D. . . . .	Vice-Chairman of the Council
MATTHEW N. HOSMER, M.D. . . . .	Secretary
DWIGHT L. WILBUR, M.D. . . . .	Editor
HOWARD HASSARD . . . . .	Executive Director
JOHN HUNTON . . . . .	Executive Secretary
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(b) On motion duly made and seconded, 12 members delinquent in payment of 1964 or 1963 dues were voted reinstatement.

(c) On motion duly made and seconded in each instance, 13 applicants were voted Associate Membership. These were: Francis Y. K. Lau, John A. Linfoot, Alameda-Contra Costa County; William Bruce Anderson, Alan H. Becker, Grace B. Bell, Ethel Jean Finck, Henry Ibsen Lipson, Constance L. McConnell, Russell LaMonte Poucher, Victor Joseph Rosen, Jr., Ralph R. Sachs, Paul Frederick Slawson, Los Angeles County; William M. Sproul, Santa Clara County.

(d) On motion duly made and seconded in each instance, 14 members were voted election to Retired Membership. These were: Hamilton Rodell Fishback, Alameda-Contra Costa County; Robert M. Colbert, Irene M. Hunt, Curt E. Leuschner, Neil H. Lewis, Joseph Travenick, Jr., Joseph A. Weinberg, Emil Wind, Los Angeles County; Damon Elliott Corbin, Charles W. Rees, San Diego County; Charles P. Mathe, Thomas F. Mullen, San Francisco County; Irving Cassell, Enos Paul Cook, Santa Clara County.

(e) On motion duly made and seconded, reductions of dues were voted for 16 members, for reasons of postgraduate study or prolonged illness.

### 3. *Committee on State Fee Schedules*

Discussion was held on statistics developed by the Bureau of Research and Planning for the ad hoc Committee on State Fee Schedules. One report is in detail and based on information received in some part on a confidential basis. The other is in condensed form and would not be violative of a confidential status.

ACTION: Voted to release the detailed report to the members of the ad hoc committee for their own use and to release the condensed report to the committee for purposes of negotiation with state officials.

### 4. *Component Society Officers Conference*

Doctor Edgar Wayburn reported that the annual conference of component society officers, held January 16, had been attended by 181 component society officers and 60 to 70 staff members. Initial responses by attendants indicate a general impression of "good" or "excellent" in evaluating the conference. Further returns will be tabulated in arriving at a final report.

### 5. *Commission on Community Health Services*

Chairman Kay of the Commission on Community Health Services reported on several items, including:

(a) Resolution No. 16-64, on the subject of Medical Care for All, which is estimated as requiring

additional time for completion of pilot studies in three counties, two of which have been selected.

(b) Resolution No. 37-64, on Health Education in Public Schools, representatives have attended hearings held by an interim committee of the Legislature dealing with Senate Resolution No. 158 and the resolution is considered implemented.

(c) Resolution 38-64, on Driver Fitness, the Committee on Traffic Safety presented a statement outlining a policy under which physicians would confine their reports on individuals to physical findings only and would leave to insurance carriers the evaluation of these and other factors in determining the fitness to drive of a state licensed individual above age 65.

ACTION: Statement on driver fitness approved.

(d) Resolutions Nos. 53-64 and 65-64, on Screening and Immunization Programs, the Committee on Allied Health Agencies presented a statement setting forth the criteria under which such programs would merit medical society support and which stressed the fact that the society make clear to the public that such a program is intended only to identify one disease entity as a part of the entire health picture of each individual.

ACTION: Statement on health screening or immunization programs approved.

(e) Resolution No. 54-64, on Unwed Mothers, the commission presented a statement holding that the physician must assume the role of guidance and teaching and make his services available to individuals, school and other groups and that society speakers' bureaus should be prepared to participate in this effort.

ACTION: Statement on unwed mothers adopted.

(f) Resolution No. 92-64 on physical examinations of teacher candidates, the commission asked that its "Guidelines for a Teacher Health Program in Local School Districts" as approved by the Council in October 1964, be adopted as satisfying the requirements of Resolution No. 92-64.

ACTION: Guidelines approved as implementation of Resolution No. 92-64.

(g) The commission presented a brochure on immunization and requested that it be reproduced at a cost of about \$1,500 for 100,000 copies printed in English and Spanish under the auspices of the Committee on Rural Health.

ACTION: Distribution approved, subject to approval of copy by the Scientific Board.

(h) The Committee on Traffic Safety presented a first aid manual developed by the San Diego County Medical Society and the San Diego police department. It is planned to use the manual as a text for training ambulance drivers.

ACTION: First aid manual approved for use in training ambulance personnel.

(i) The commission called attention to the work of the Humboldt-Del Norte counties disaster medical care unit during the recent floods in those counties.

ACTION: Commendation voted for Committee on Disaster Medical Care of Humboldt-Del Norte Counties, with recognition to be given before 1965 House of Delegates.

ACTION: Commendation voted for CMA Committee on Disaster Medical Care for its action during December floods.

#### 6. Bureau on Communications

Chairman Bostick gave a progress report, pointing out that the bureau staff was divided into areas covering information services, services to societies, services to officers, editorial services, special products and material distribution.

Doctor Bostick also reported that CMA television films produced in recent years are now being used in New York State and are under consideration in several other states. He also reported on friendly television editorial comment from Mr. Robert Wood, vice-president and general manager of TV station KNXT, Los Angeles.

ACTION: Commendation of Mr. Robert Wood, vice-president and general manager of station KNXT TV, Los Angeles, voted.

#### 7. Scientific Board

Councilor Watts, reporting in behalf of Doctor Edward B. Shaw, board chairman, presented a series of proposed by-law amendments designed to strengthen and improve the organization of the Scientific Board.

ACTION: Approval voted for five bylaw amendments, to be introduced into 1965 House of Delegates.

#### 8. Department of Public Health

Doctor Malcolm Merrill, state director of public health, reported that only one case of meningococcic meningitis had developed among the personnel in Fort Ord since last November 26, when basic training was discontinued. Plans are under discussion for reopening the post for basic training in March or April.

#### 9. Department of Social Welfare

Mr. Jack Wedemyer, state director of social welfare, reported that the major attention of the department in the past year has been directed at implementing legislation adopted in the past two years. This has required many changes in staffing and direction. Mr. Wedemyer also reported that consider-

ation is being given to a different structure in the department for medical aid to welfare recipients. He answered several questions directed to him by members of the Council.

#### 10. California Physicians' Service

Doctor Paul Hoagland, board chairman of California Physicians' Service, reported that the board had reviewed its professional group program for physicians and their employees and because of unfavorable experience in the employee group about 2,000 had voted to transfer this group to the individual family plan at approximately the same dues cost. At the same time, it was voted to continue the present offering to physicians and their dependents for hospital benefits primarily.

#### 11. Finance Committee

Councilor Murray, chairman of the finance committee, presented a proposed budget for the 1965-1966 fiscal year and reviewed several areas where decisions involved policy. Among these were continued support of a tumor tissue registry, the attendance of alternate delegates at one or two meetings annually of the American Medical Association and the subsidization of medical libraries.

ACTION: Voted to defer action on the budget item for medical subsidy pending report from Scientific Board.

ACTION: Voted to approve entire budget except for the library item and to authorize the committee to hold a preliminary meeting with the appropriate committee of the House of Delegates.

#### 12. California Hospital Association

Mr. Robert Thomas, president of the California Hospital Association, reported on prospective legislation on hospital subjects and invited Doctors Doyle and Anderson to meet with the executive committee of the California Hospital Association on January 29.

#### 13. Audio-Digest Foundation

The Council recessed to permit the annual meeting of members of Audio-Digest Foundation, Doctor Donald D. Lum, president, presiding. Doctor Lum reported that the foundation now has more than 8,200 subscribers.

Mr. Claron Oakley reported on the editorial progress of the organization, demonstrated the worldwide business which has been developed and presented comments received from subscribers in various foreign lands.

Mr. K. L. Hamman reported that the business of Audio-Digest was in excellent condition and that annual sales are expected to reach \$1,000,000 by

the close of 1966. To date Audio-Digest has contributed \$206,000 to medical education.

Doctor Teall, chairman of the committee on committees, moved that the board of directors be continued for another year and that for the future the board should seek a balance of representation between the Council of California Medical Association, the Administration of Audio-Digest and scientific members.

ACTION: Present board of directors elected for additional one-year term.

ACTION: Council commended all officers of Audio-Digest Foundation by standing applause.

#### 14. *Commission on Public Agencies*

Chairman MacLaggan reported that the commission wished to see provisions made for assuring that hospitals are operated by qualified persons and pointed out that no such provisions prevail now.

ACTION: Voted to request Committee on Legislation to take such action as is necessary to safeguard the public health in the licensing of hospitals.

He also reported that the hospital advisory board of the department of public health does not now include a physician and the commission feels that adequate representation of physicians is essential.

ACTION: Voted to request the Committee on Legislation to take appropriate action to secure adequate physician representation on the Hospital Advisory Board of the State Department of Public Health.

Doctor MacLaggan also reported that the commission had voted to endorse the activities of the Department of Public Health in working for improvement in the non-physician aspects of the quality of medical care, especially in hospitals and nursing homes.

ACTION: Action deferred to next Council meeting.

The commission recommended approval of its support of pilot studies proposed by Crippled Childrens Services for determining the need of (1) care of neurologically handicapped children, with some financial screening, (2) care of a large group of diseases of rare occurrences, and (3) care of premature infants.

ACTION: Commission support voted for pilot programs, including consideration of reevaluation of physicians eligible to care for Crippled Childrens cases in these categories.

The commission asked approval of a decision reached by its Committee on State Medical Services, urging cooperation between physicians and public health authorities in the reporting of venereal disease and asking that a subcommittee be appointed to implement this action in working with public health officials.

ACTION: Cooperation of physicians with public health authorities voted and authority given for formation of subcommittee of Committee on State Medical Services.

The commission reported a proposed study by the Department of Public Health on the recurrence of congestive heart disease, to include the sending of dietitians and public health nurses into the homes of patients after their discharge from the hospital. Questions were raised as to relative costs of this procedure and hospital costs as well as the ultimate value of such services by ancillary personnel.

ACTION: Voted to inform the coordinating agency that while such studies may be of value, it was felt that they should be undertaken as a specific research project under the auspices of a school of medicine.

The commission approved an accelerated tuberculosis program proposed by the State Department of Public Health, including follow-up of known patients, chest films, skin testing of children and other procedures.

ACTION: Program referred to Scientific Board for study and recommendation.

The Committee on Mental Health presented its report on state hospitals and day care centers begun in 1963 under a state Senate resolution and in cooperation with the Department of Mental Hygiene and asked authority to release it to the state department.

ACTION: Authority voted to release report to State Department of Mental Hygiene and committee commended on completion of a great task.

#### 15. *Report of the President*

President Doyle reported on his recent visits to component societies and his attendance at the AMA conference on an educational campaign on medical care for the aged. He also reported on the issuance of the second progress report on the role of medicine in society, prepared by the California Medical Education and Research Foundation.

ACTION: Second progress report on the role of medicine in society referred to House of Delegates.

#### 16. *Committee on Committees*

Chairman Teall reported that a tentative list of nominations for commission and committee appointments would be sent to the Council in the next week or two for action at the February meeting.

Doctor Miller asked Council approval to prepare a CPS bylaw amendment to provide that the immediate past chairman of the board of trustees be allowed to serve on the board for one additional year.

ACTION: Voted approval for Council to submit a CPS bylaw amendment to allow immediate past

board chairman of California Physicians' Service to serve an additional year on the Board of Trustees.

The committee also requested approval for Council to introduce a bylaw amendment to make appointments of members of commissions for terms of one year only.

**ACTION:** Question of appointments of commission members for one-year terms re-referred to Committee on Committees for study and later presentation.

Also requested was authority to prepare a bylaw amendment to create a new commission on hospital affairs, which would coordinate all physician-hospital relationships now divided into various activities.

**ACTION:** Authority voted for Council to prepare a bylaw amendment creating a new Commission on Hospital Affairs.

Doctor Teall, in his own behalf, proposed a bylaw amendment to provide for the vice-chairman of the Council as a member of the Committee for Emergency Action. He pointed out the necessity of this officer being aware of all aspects of problems which might come before the committee in the absence of the Council chairman.

**ACTION:** Motion tabled.

The committee also recommended that the Committee on Blood and Blood Banking be retained in its original position under the Commission for Community Health Services and taken out of the Scientific Board.

**ACTION:** Voted to continue Committee on Blood and Blood Banking under the Commission for Community Health Services.

#### 17. *Bureau of Research and Planning*

Chairman Sherman reported that the survey of physician participation in welfare programs had elicited a 55 per cent response in the first three weeks and that a follow-up mailing would not be needed. A report will be prepared for later distribution.

Doctor Sherman also reported that a meeting had been arranged for February 17 between the bureau and the directors or members of closed-panel medical groups, with members of the committee on the Role of Medicine in Society to participate.

#### 18. *Committee on Legislation*

Chairman Kilroy presented a report on legislation pending or anticipated and paid attention to several areas where Council determination of policy was needed. These included:

(a) Reintroduction of two Association measures presented in 1963 as Senate Bill No. 333 and Senate Bill No. 374, both relating to fee payments to physi-

cians by state departments. Because of the time requirements for preparation of state budgets he proposed that the new measures provide a period of time by which the state place its fee allowance on a par with prevalent fees for other types of patients.

**ACTION:** Approved reintroduction of state fee measures allowing a time interval for their becoming effective.

(b) The committee has been asked to supervise a series of seven measures proposed by the Board of Medical Examiners. Five of these are technical and are not controversial. Of the other two, one would permit the appointment to the Board of Medical Examiners of two members from any one medical school, rather than the one which is the existing limit. Doctor Kilroy proposed that the amendment provide that not more than one full-time professor of a medical school might serve on this board. This would not affect clinical faculty members.

**ACTION:** Approval voted for amending law to provide that not more than one full-time faculty member of any one medical school might serve on the Board of Medical Examiners.

A second proposed amendment would permit foreign medical graduates who are placed in teaching positions in university teaching hospitals to occupy such positions for as long as five years. Doctor Kilroy proposed that this measure be amended by providing that time spent under this program should not be applicable to the time required for licensure of foreign school graduates.

**ACTION:** Voted approval for amendment to proposed legislation, making time spent in teaching positions not applicable for meeting the provisions of law relating to foreign medical school graduates for state licensure.

#### 19. *State Colleges-Student Health Services*

Doctor Gooel presented a resolution adopted by the Trustees of the State College System of California, in which this body declared it to be in the public interest for student health services at state colleges to make greater use of community medical services and resources. This would permit the extension of prepayment plans such as now maintained at two state colleges to other campuses.

**ACTION:** Program of utilization of community health services and resources for student health services in state colleges approved in principle.

**ACTION:** The Commission on Community Health Services and Dr. Gooel authorized to contact the University of California and proposed organizations of city colleges and junior colleges to urge the institution of prepaid health care plans similar to those approved for state colleges.

## 20. *Committee on Paramedical Personnel*

The Council received a progress report from Doctor Arthur A. Kirchner, chairman, which required no action.

## 21. *Committee on Adverse Drug Reactions*

Doctor Murray, chairman, referred to a report on fatalities from aplastic anemia following the use of chloramphenicol, prepared by the committee in cooperation with the State Department of Public Health.

**ACTION:** Authority voted for publication of preliminary report on fatalities from aplastic anemia following the use of chloramphenicol.

## 22. *Staff Report*

Mr. Hassard presented a proposed bylaw amendment which would confer eligibility for election as a member of the House of Delegates on any member who had maintained three years' membership in the California Medical Association, rather than three years in the component society which he would serve.

**ACTION:** Voted to approve bylaw amendment to make members eligible to serve in House of Delegates after three years' membership in CMA.

## 23. *Action Committee on Health Care of the Aged*

Doctor Teall reported that the committee had met, had approved plans made to date and had appeared before the Council of the Los Angeles County Medical Association. He also reported that a bill has been introduced into the State Legislature (A. B. No. 5, Casey) which included about half of the proposals advanced by the Association for improving the Kerr-Mills program in California.

Doctor Teall read a letter from the executive vice-president of the American Medical Association relative to the availability of matching funds for state programs promoting the Kerr-Mills approach to health care for the aged and referring to the special meeting of the AMA House of Delegates to be held in Chicago on February 6 and 7. He suggested the advisability of alerting California delegates to the possibility of a caucus the week-end of January 30-31 or at a later date in advance of the Chicago meeting.

**ACTION:** Authorized CMA payment for delegates, and those alternates who wished, to attend the special session of the AMA House of Delegates.

## *Adjournment*

There being no further business to come before it, the meeting was adjourned at 4:45 p.m.

CARL E. ANDERSON, M.D., *Chairman*  
MATTHEW N. HOSMER, M.D., *Secretary*

# Staffing Emergency Units in Hospitals

AFTER FULL consideration and discussion, a subcommittee on staffing of hospital emergency units and the Medical Review and Advisory Board recommend the following as a statement of policy concerning the staffing of emergency units in hospitals.

A. The present law and regulations require that all hospitals be prepared to handle emergencies which arise within their walls.

B. Sound considerations of public policy suggest that hospitals and medical staffs, on a community-wide basis, provide emergency care to those who come to the hospital from the outside seeking emergency care. Physicians and hospital representatives should work together in educating the public to the true function of the hospital emergency department and thereby reduce the non-emergency use of the hospital emergency room facilities.

C. The essential ingredient of a medical emergency is the possibility that delay in treatment might be detrimental to health or life.

D. The following concepts and guidelines are recommended for consideration and implementation by hospitals and their medical staffs:

1. Each hospital shall maintain facilities for evaluating anyone who comes to the hospital in an emergency, and arrange for him to obtain necessary medical care.

2. In the more densely populated areas or regions served by two or more hospitals which are located within reasonable proximity to each other (such as within fifteen minutes' driving time under normal conditions), these hospitals and their medical staffs may agree to establish a formal emergency service in one of the hospitals when it can be established that such service will best serve the public interest of that region.

3. The type of medical attendance—specialists, a general practitioner or general surgeon, serving full time or on call—must be determined by the needs